# The Evolving Post Disaster Shelter Approach in India

Experience of Uttarakhand Floods, 2013

## The Platforms

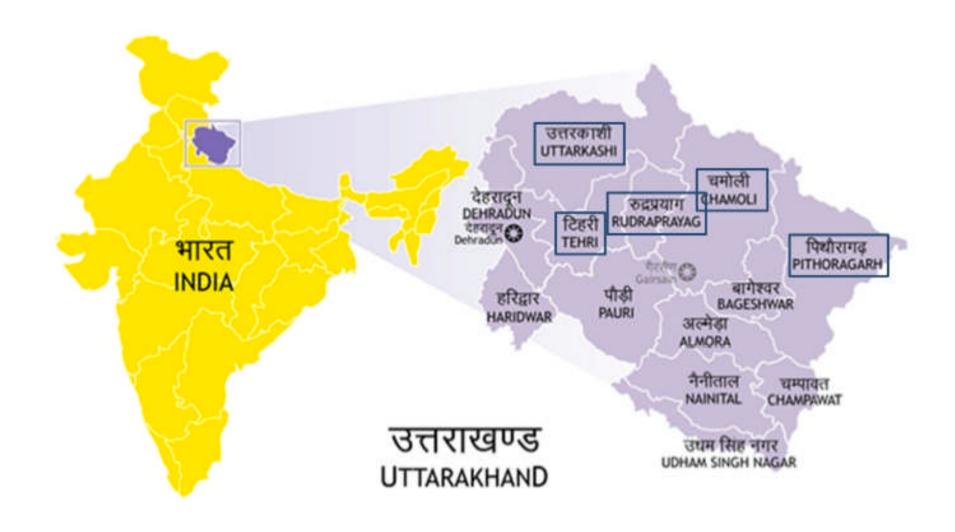
- Sphere India's Shelter Sub-committee: Coordination of post disaster shelter relief.
   Members: Sphere member organisations
- The Shelter in Emergencies Forum: Open, informal reflection on issue of shelter in emergencies. Hosted by rotation, membership open to NGOs, academia, individual experts

# Activities of Shelter in Emergencies Forum

- Conceived in 2012
- Two formal meetings in 2013
- 1<sup>st</sup> hosted by SEEDS theme `owner driven reconstruction'
- 2<sup>nd</sup> hosted by CARE in response to 2013 Uttarakhand (UK) Floods
- Joint assessment mission to Uttarakhand, along with Sphere India
- Process of coordination handed over to Sphere India Shelter Committee after evaluation and strategy discussion

# Thinking on UK Floods - Glimpses



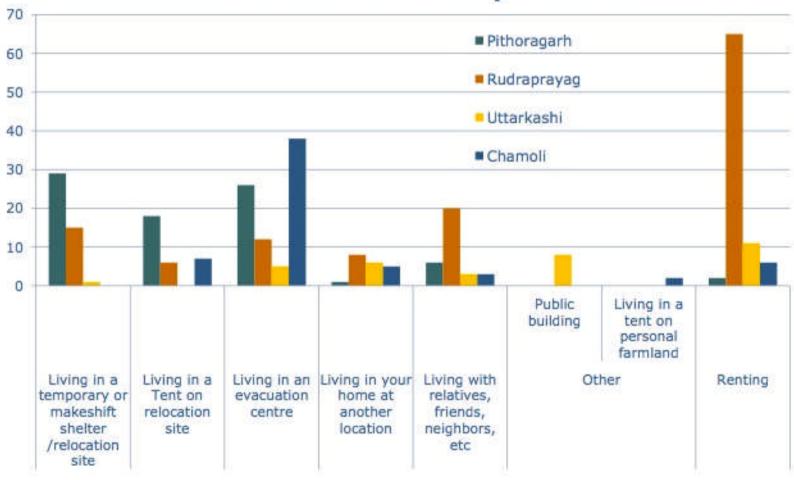


**UK Joint Shelter Needs Assessment** 



**UK Joint Shelter Needs Assessment** 

# Situation of those displaced





**UK Joint Shelter Needs Assessment** 

# **Shelter Priorities**

Priority	1	2	3	Ranked
Want to move out of communal shelters	57	9	5	5
Want to return home	75	38	17	3
Need materials and tools to repair or rebuild houses	118	108	55	1
Need skills/labour to repair or rebuild houses	11	121	102	2
Need basic household items (NFIs)	25	45	83	4
Need land to rebuild	34	0	0	6

# Challanges

Priority	1	2	3	Ranked
Materials/tools for repair are not available	89	37	17	3
Materials/tools for repair are not accessible (not enough money)	124	19	40	1
Skilled/labour for repair not available	42	71	64	5
Skilled/labour for repair not accessible (not enough money)	42	46	111	4
There are potential grievances on land issues	114	6	6	2
No land to rebuild	35	0	0	6









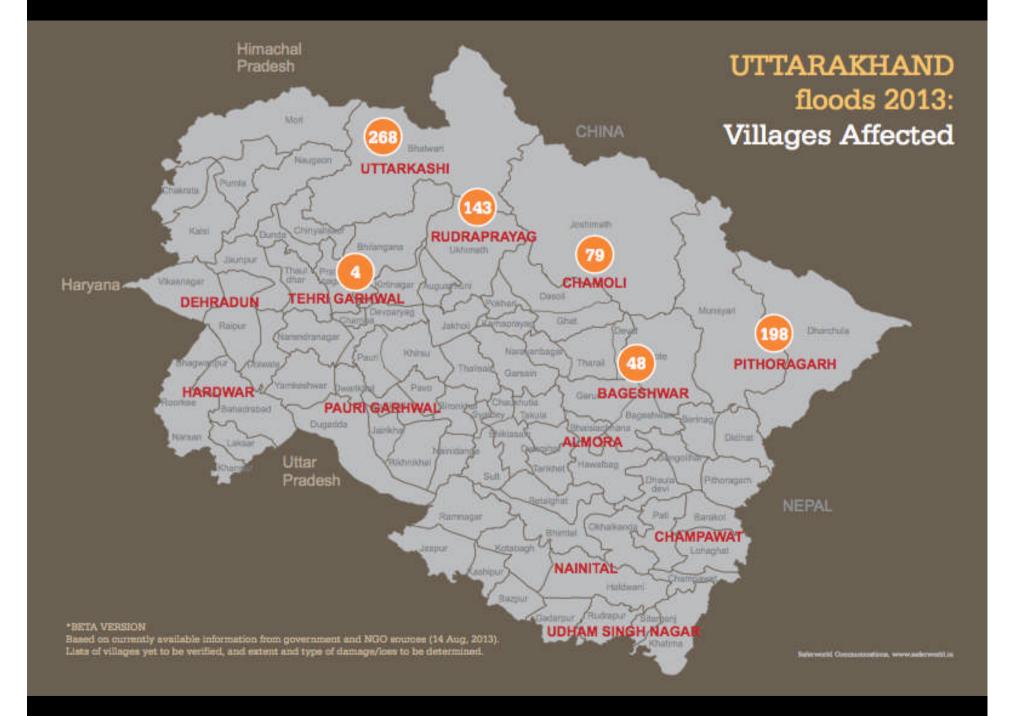
Uttarakhand flash floods 2013











#### UTTARKASHI

- 1. Cantas India.
- Z CASA
- 3 Catholic Health Association of India (CHAD)
- 4. Catholic Belief Services
- 5. Centre for Environment Education, Rimalaya Instintive
- 6. Christian Aid
- T. DCA
- 8. Disha
- 9. Doctors For You
- 10 Efficer
- 11. Emmanuel Hospital Amociation (CRD Mussocia)
- 12 HelpAge Butis
- 13 LAVISTY
- 14. Oxfam
- 15.PCI
- 16. Plan India
- 17. Pragye
- 18. Save the Children
- 19. Tour Fund
- 20, United Way of Initia
- 21. World Vision
- 22 WSFA

#### TEHRI GARHWAL

- 1. ActionAid Tedia
- 2. Aquaplus DM
- 3. Catholic Relief Services
- 4. Emmanuel Hospital Association (CHD Mossocie)
- 5. Habitat for Humanity India
- 6. PCL
- 7. Bave the Children
- 8. United Way of Initia

#### PAURI GARHWAL

- 2. Catholic Relief Bervices

#### PITHORAGARH

- 1. ActionAdd India
- 2. Care India
- 1 Manay Seva Sanethan SEV A
- 4. Practya.
- 5. United Way of India

### UTTARAKHAND floods 2013: **NGOs Responding**



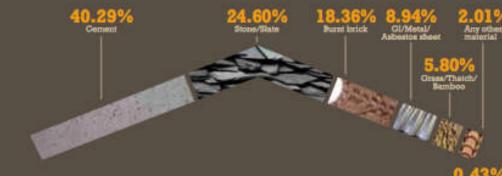
Based on Sphere India's Uttarakhand URS Matrix (20th July 2013)

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- 2 ADRA
- 3. Alabnande Chaeti fihilpi Pederation (AADAAS Pederation)
- er. Carre Dubia:
- IL CASA
- 8. Catholic Relief Services
- 7 DC
- B. DUA
- H. Doctors For Will
- 10 Killer
- 11. Gramin Sudher and Shramis Sewe Samethus (ORASS)
- 12 Himalayee Paryayaran Assalahi Mahda Somiti
- 13. Jui Nandadevi Swamjgar Bhibshan Banathan (Jandesh)
- 14. LWHIT
- 15 PCI
- 16. Pien India 17. Pragra.
- 18. Save the Children
- TW REEDS
- 30. Total Fund
- 21. United Way of India
- 92. World Vision

#### RUDRAPRAYAG

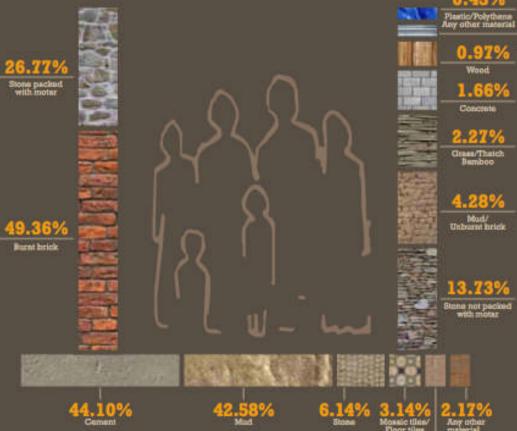
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- 13 Halp a Child of India
- 14. HalpAge Issue
- IS HIMAD
- 16, 10888
- 17. Jeevan Kirman Education Society
- 18, CXT/AM
- IN PULL
- 20. PYA Debrachin
- 21. Plan India
- 22. Probert Springe
- 23. Save the Children
- 34 SERDS
- III. INCARD Society
- 26. Swarp (Iwayat) Shakari Samiti-
- 27 Tour Fund
- 28. United Way of India
- 29. World Vicion
- 30. WSPA

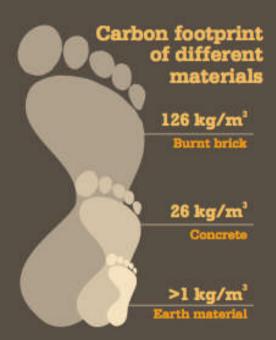


#### **UTTARAKHAND**

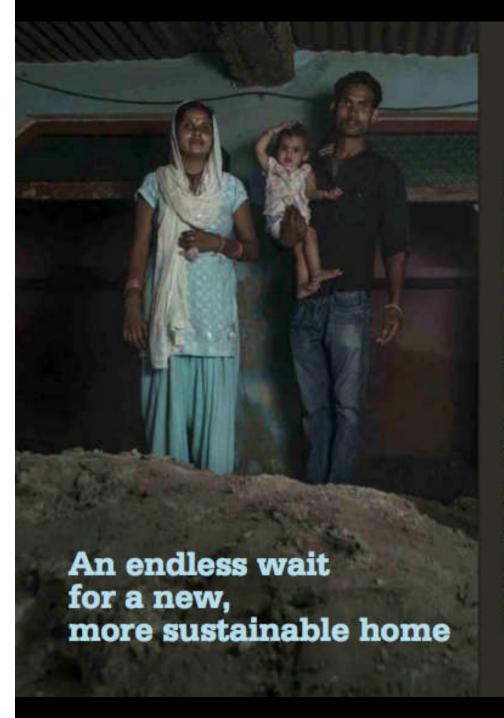
### Shelter building materials

Shelter construction materials and technologies play a key role in determining vulnerability levels. Unfortunately, recent trends have led to increased vulnerability through poor siting and inadequate knowledge and skills.





Traditional construction with earth based materials and indigenous knowledge based technologies was resilient and sustainable. New materials and technologies, through their insensitive application, have tipped the balance. Shelter interventions need to be sensitive to these issues.



We need a new home, as soon as possible.
Somewhere far away from the river.

- Amit, GIC relief camp, Bhatwari, Uttarkashi

Amit's family of four (his one-year-old Sonu, his 58-year-old father and his wife, Poonam who was three-months pregnant) ran in the dead of night. They stumbled over the poorly-lit, newly built stairs, onto the roof; then jumped parapets and darted over four ceilings of corrugated tin to get to the road. Standing at a relatively safe distance with thousands of other Valmiki colony residents, they watched the Bhagirathi swell to astonishing levels. A few hours later, the home he'd built just two years earlier sank beneath the river. He'd spent Rs. 25,000 on the land title alone and many more thousands on the construction.

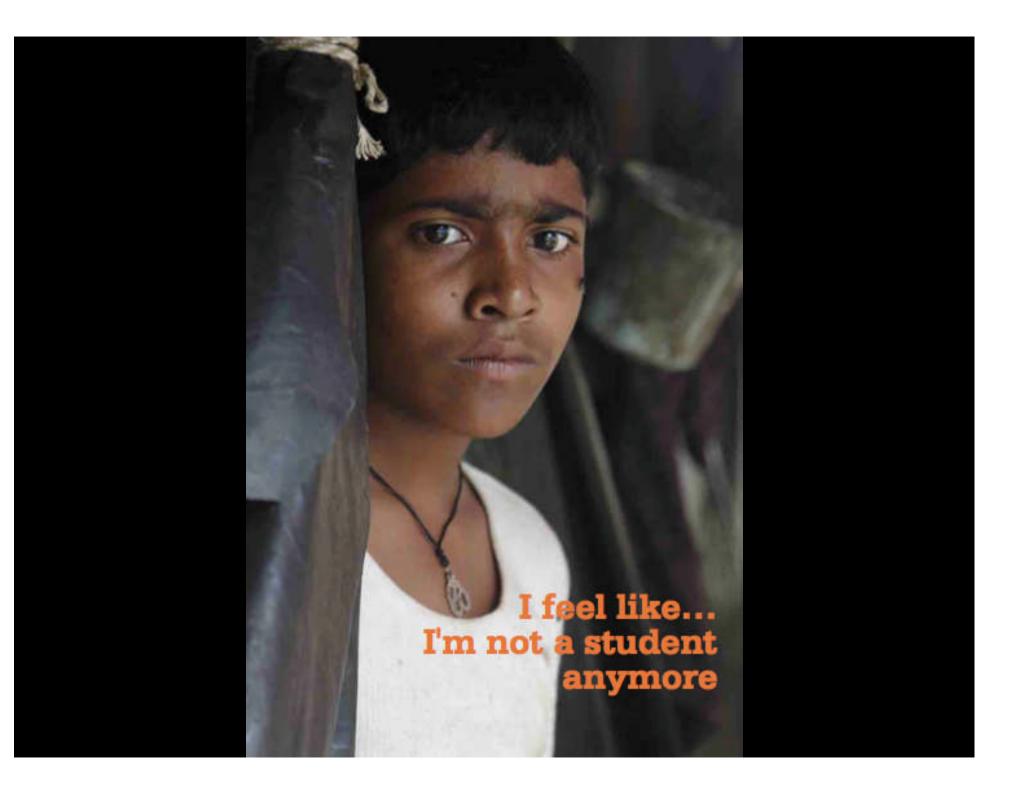
At a loss for ideas, Amit turned to the shelter provided by the local administration at the Girls Intermediate College. Initially, he and his family spent their nights at the shelter and the day scooping out lumps of wet, grey sand from their living-cum-bedroom. Now they wait, tired from scooping endlessly. At the time, the Uttarkashi District Magistrate's office was still deciding where all those displaced by the floods could be moved, so that the college could restart.

The 500-odd houses on the left bank of the Bhagirathi that is called Valmiki colony technically still stands. But it has become unlivable.

The river brought with it accumulated silt and clay, depositing roomfuls and taking away anything that may have mattered in exchange; food grain, important documents, money, bed linen and clothes.

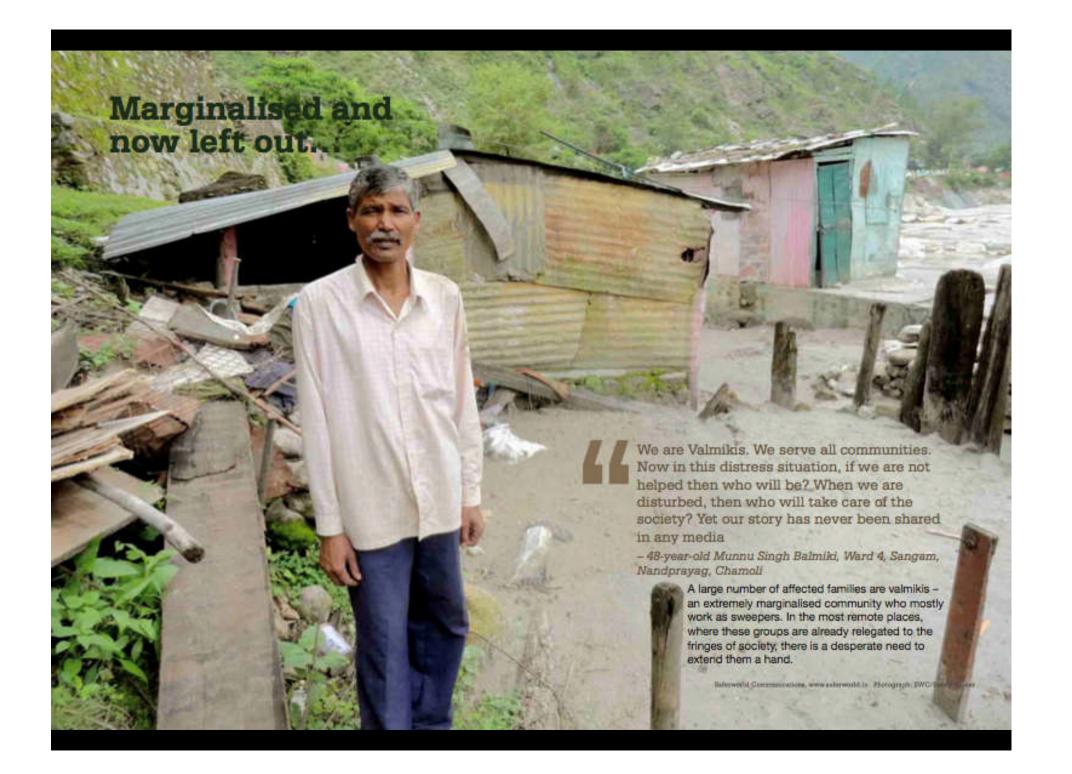
In fact, post these flash floods, the extent of damage seems to have joited Uttarakhand awake to the dangers of climate change. More and more people across the state are worried about where they can build a house safely now. The flood plains area seems to be widening and increasing rainfall levels will enhance the risk posed by landslides.

The Himalayas are a relatively young mountain range and viscous soil underneath makes for very unstable bedrock. Amit and his friends at Valmiki colony are just a few amongst the many thousands affected across Uttarakhand who are starting to wonder. Without stronger, more weather-proof walls, can the Himalayas in fact be a viable dream home anymore?

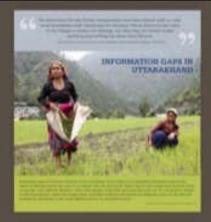






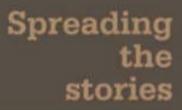






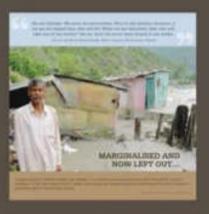














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# The Needs Ahead

- Need for peace-time research and thinking on appropriate and contextualised shelter response processes and partnerships
- Quick flow of knowledge to responders during emergency phase – many government organisations and NGOs responding with inappropriate prefab shelter programmes
- Quick flow of information from affected areas
   information is too little, inadequate and late
- Shelter information management

# Scope for Cooperation between Forums

- Context-wise roster of shelter `informants'?
- A discussion group over email / social media?
- A repository of reports, presentations, talks?
   Join an existing one?
- Joint advocacy with donors for appropriate shelter resource allocation

Thank You!